

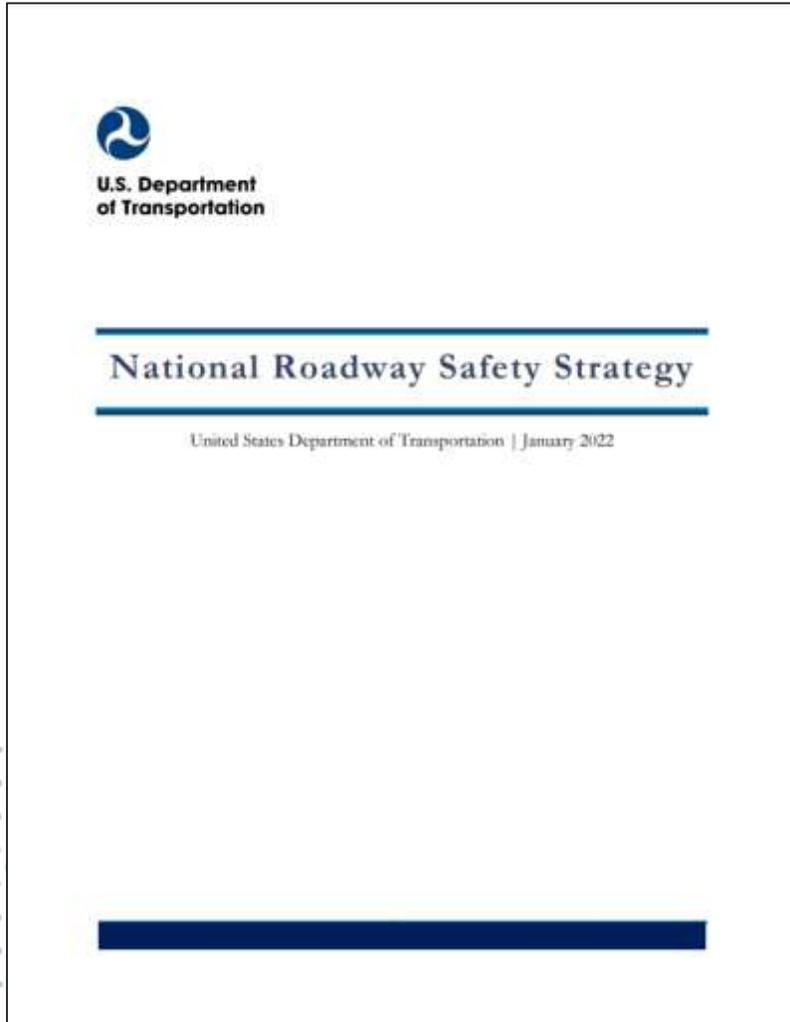
# Traffic Safety Engineering and the Safe System Approach



5/18/2022

# **National Roadway Safety Strategy**

# National Roadway Safety Strategy (NRSS)



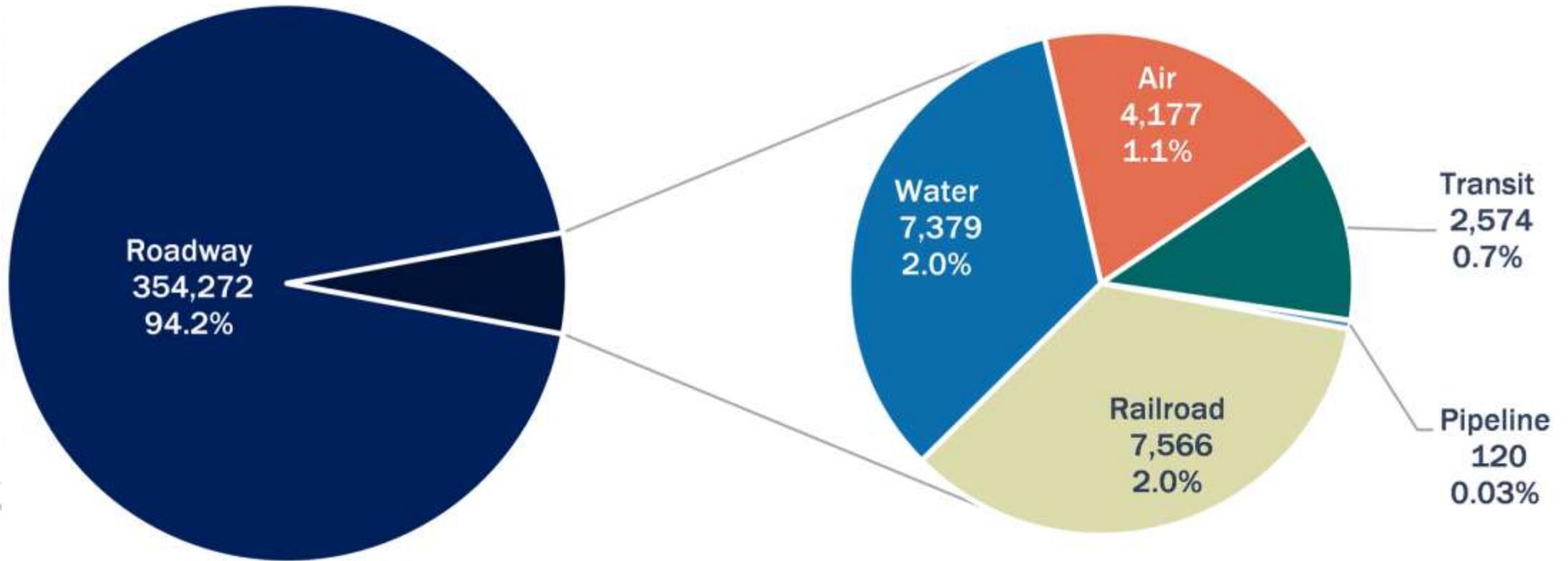
- January 2022 U.S. DOT released the NRSS
- Information about the NRSS is from the U.S. DOT and can be found at: <https://www.transportation.gov/NRSS>

# What is the NRSS?

- U.S. DOT's comprehensive approach to significantly reduce fatalities and serious injuries
- First step in reaching long-term goal of zero fatalities
- Represents a Department-wide approach to working with stakeholders across the county to achieve this goal

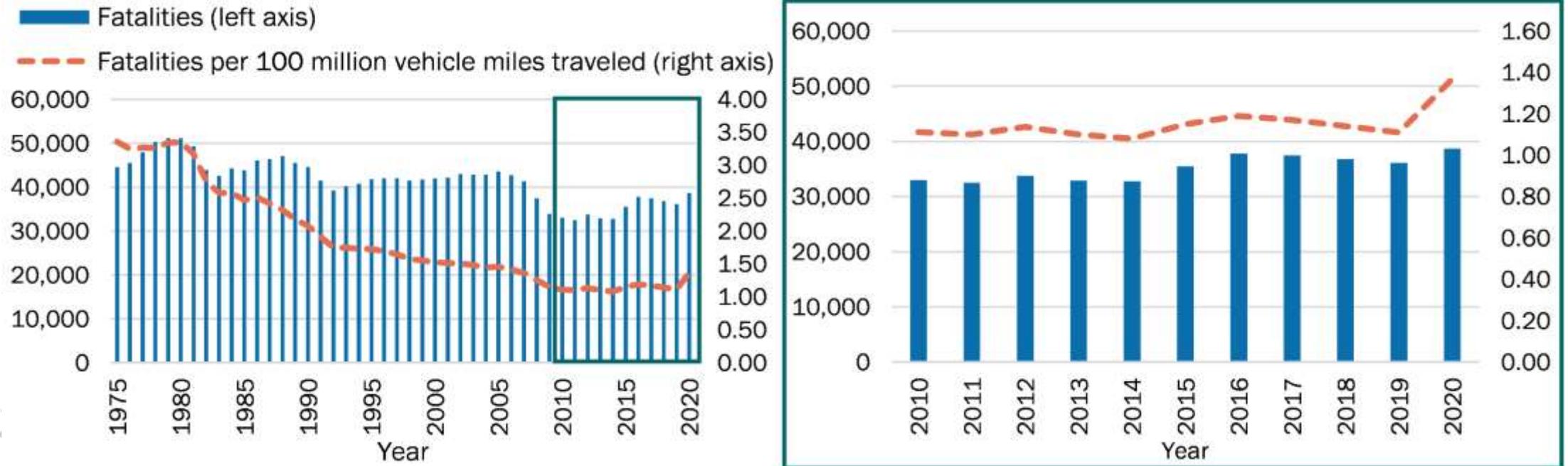
# **The Roadway Safety Problem**

# The Roadway Safety Problem



Source: Bureau of Transportation Statistics

# The Roadway Safety Problem



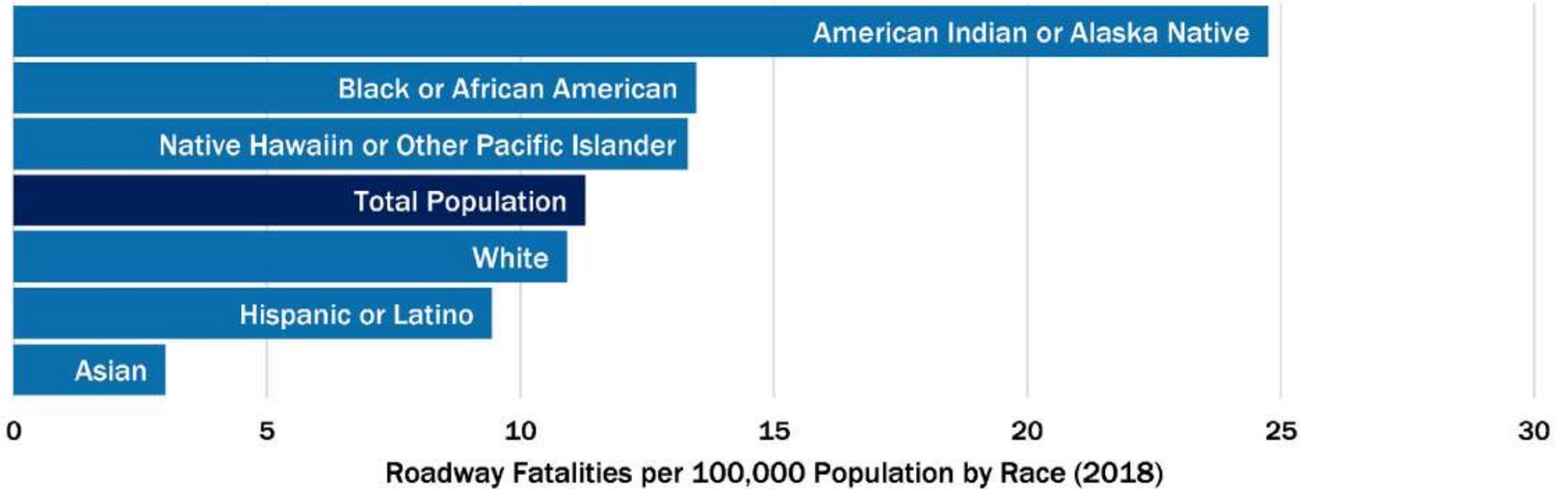
Source: Fatality Analysis Reporting System

# The Roadway Safety Problem

- Compared to 2019, fatalities increased:
  - 7% overall
  - 23% per mile driven
  - 23% among Black people
  - 20% involving persons ejected from a vehicle
- 18% among occupants not wearing seatbelts
- 15% among ages 16-24
- 14% among ages 35-44
- 9% alcohol involvement
- 9% among motorcyclists

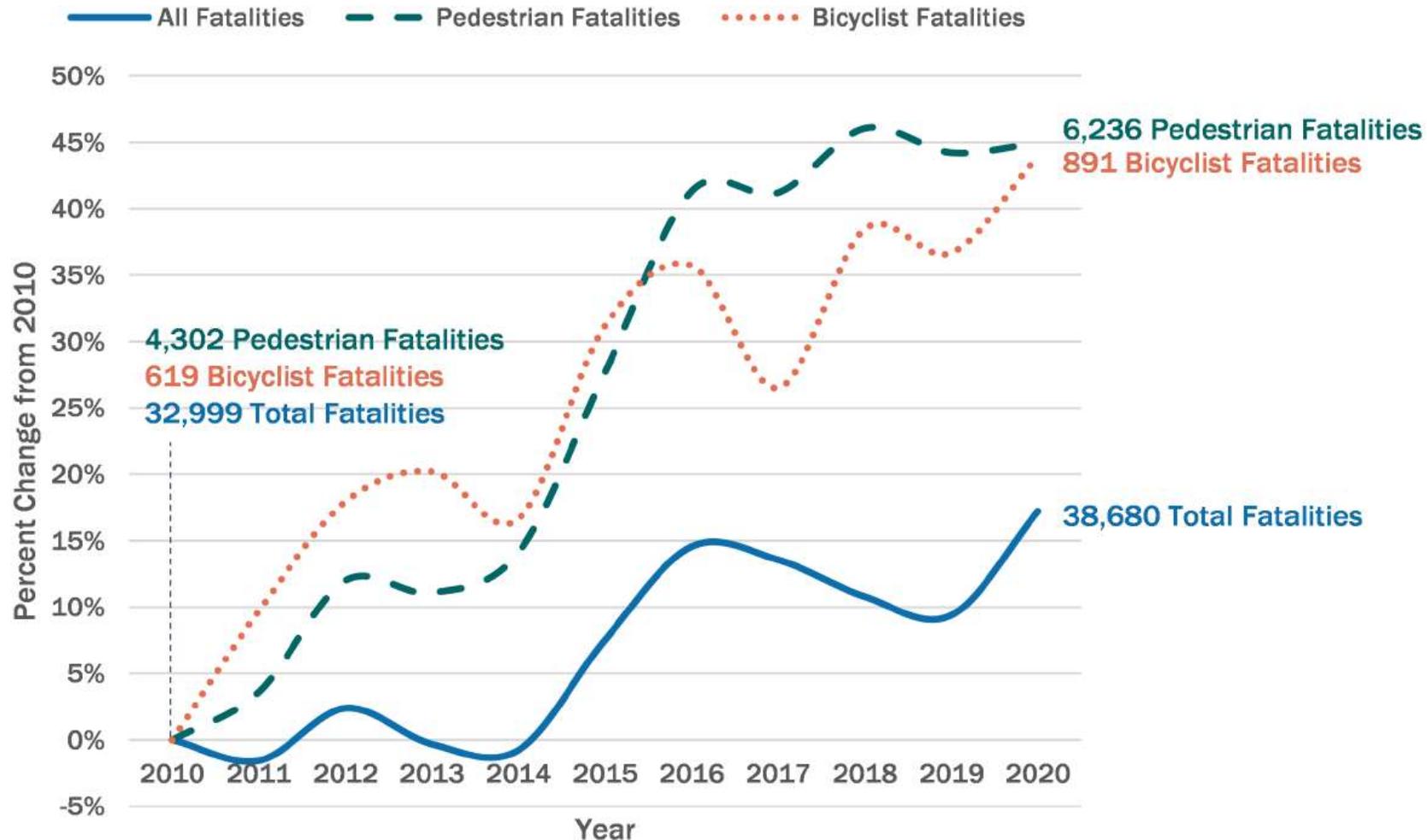
**38,600 people died on  
America's roads in 2020**

# Fatalities Impact Communities Differently



Source: Fatality Analysis Reporting System 2018 Final File; Population – Census Bureau

# Fatalities Among All Users Have Been Increasing, Particularly for Pedestrians and Bicyclists



Source: Fatality Analysis Reporting System 2018 Final File; Population – Census Bureau

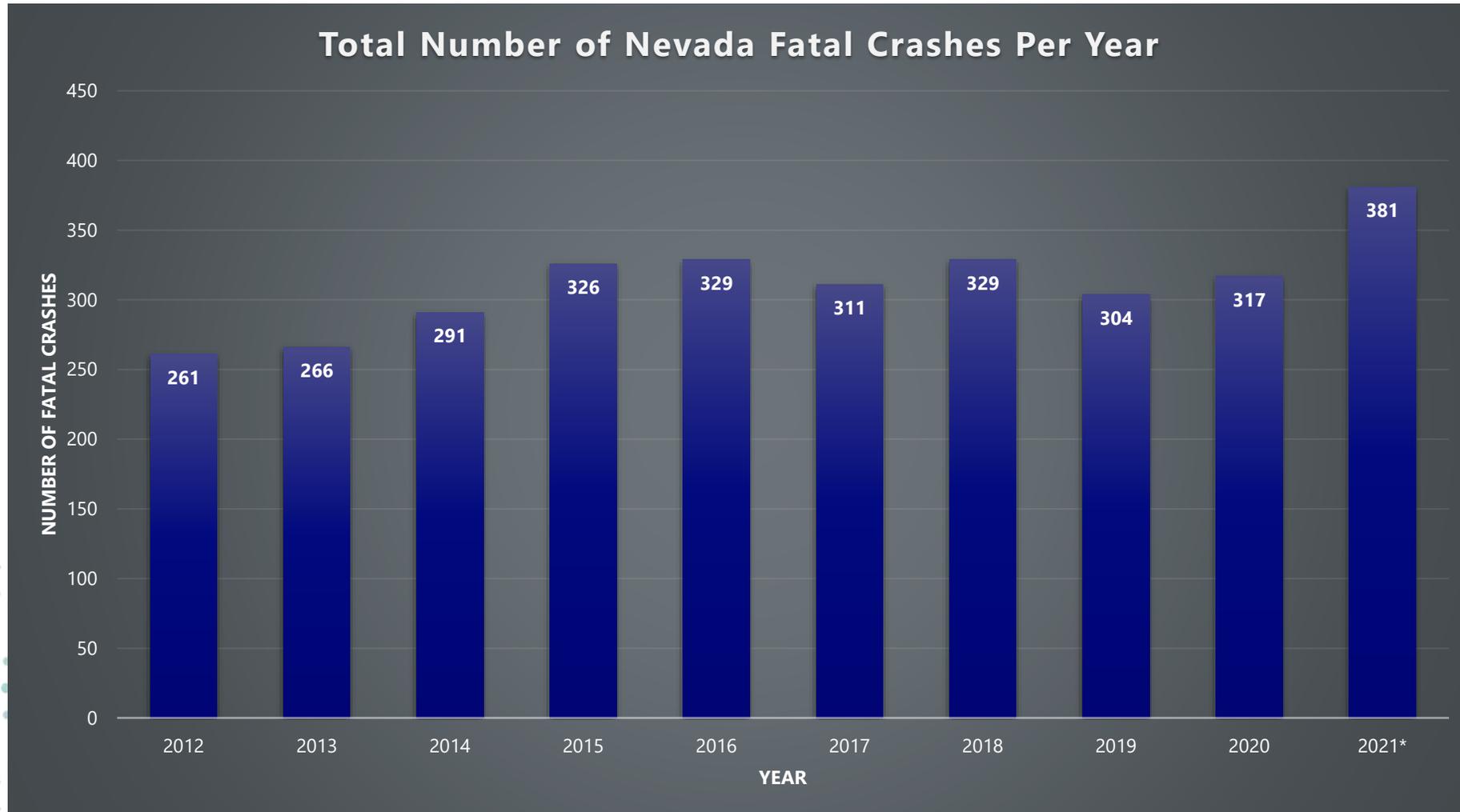
**Implementation**

# Implementation

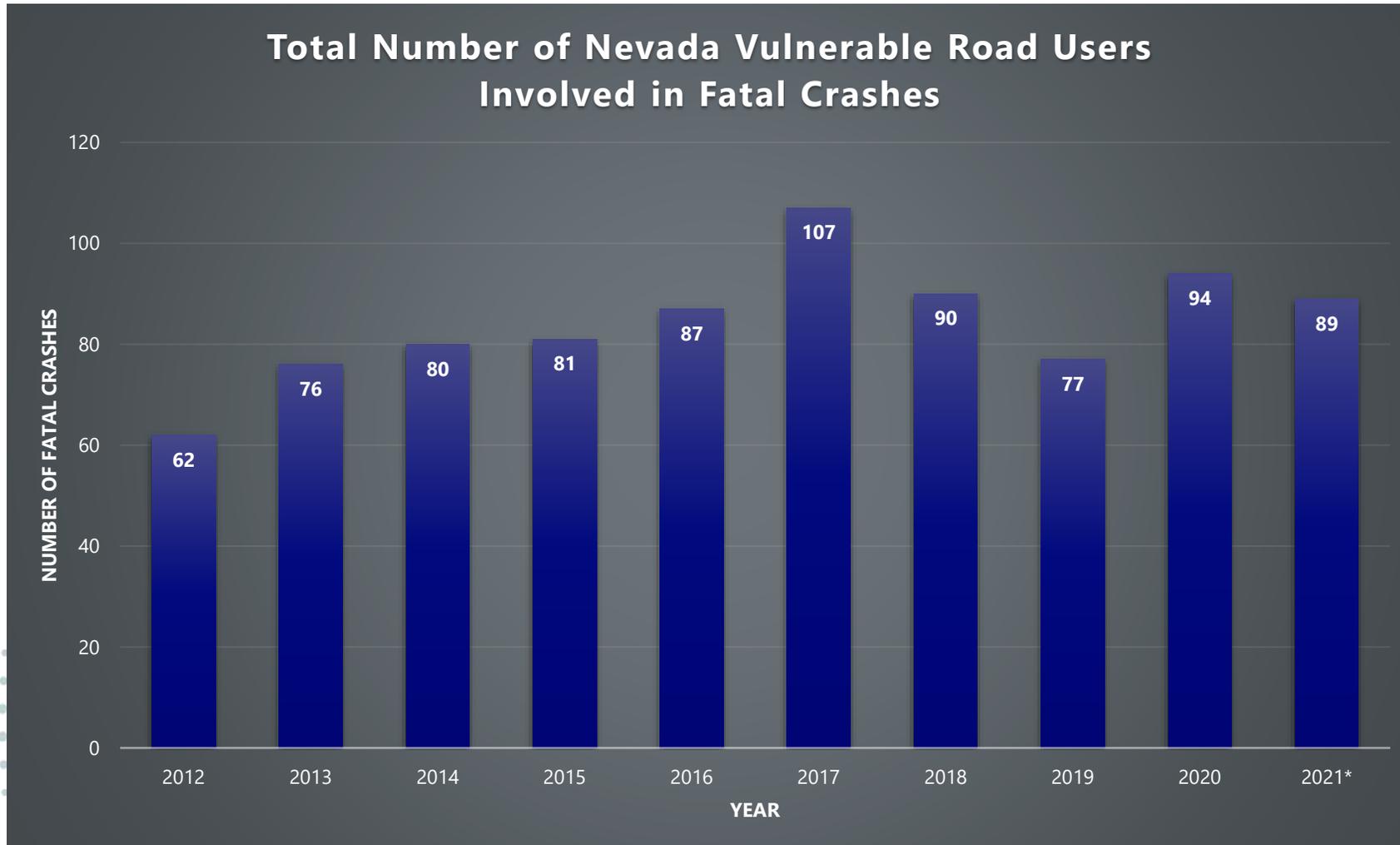
- NRSS identifies each of the objectives and defines actions the U.S. DOT is committed to taking into action
- Actions are listed for the following objectives
  - Safer People
  - Safer Roads
  - Safer Vehicles
  - Safer Speeds
  - Post-Crash Care

# Safe Systems Approach

# Hundreds of Lives are Lost in Nevada Each Year



# Pedestrian Fatalities are High



# The Safe System Approach



# The 6 Safe Systems Principles



# The 5 Safe System Elements



# Safe Systems Principles

# The 6 Safe Systems Principles



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**Death/serious injury  
is unacceptable**



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**Humans make  
mistakes**



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**Humans are  
vulnerable**



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**Responsibility is  
shared**



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**Safety is proactive**



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**Redundancy  
is crucial**

# Death/Serious Injury is Unacceptable



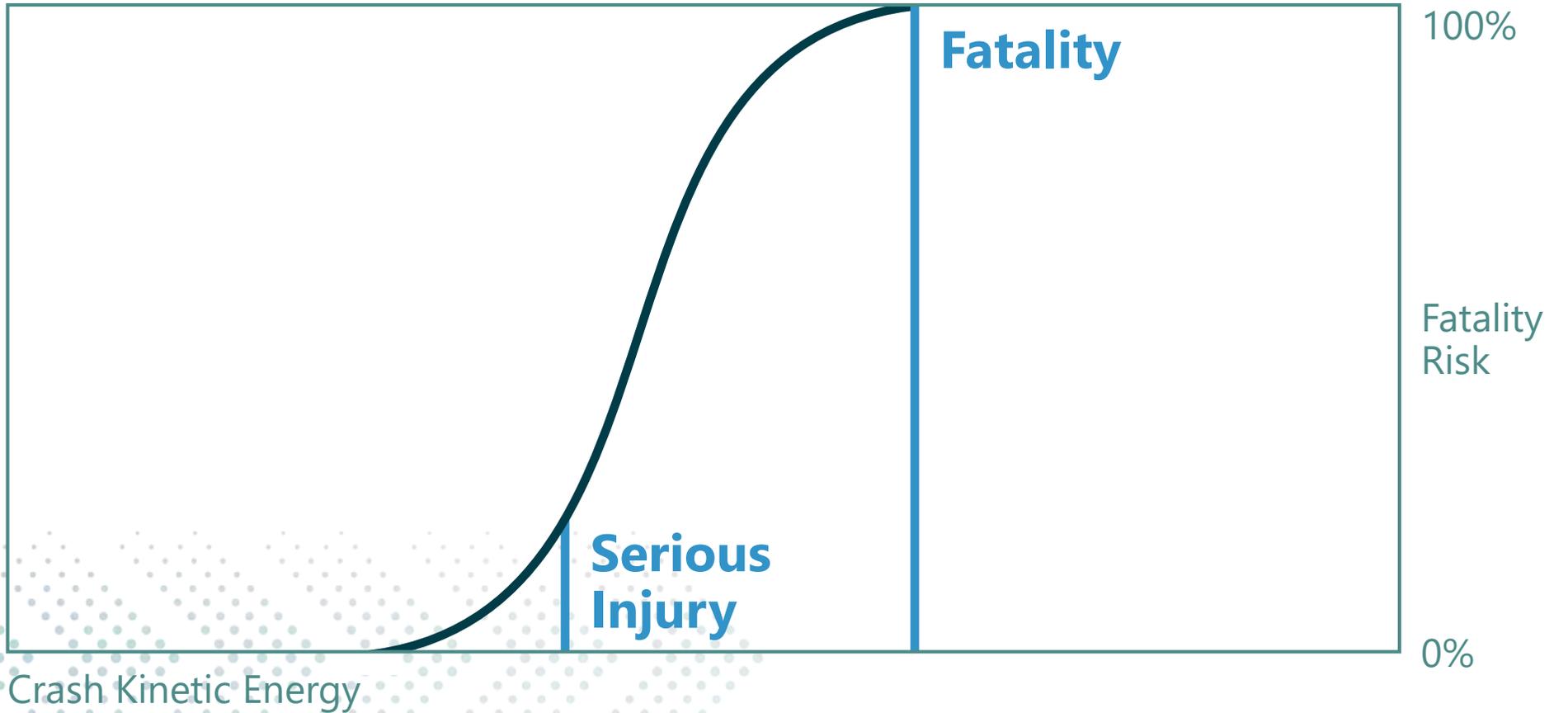
Source: Vision Zero Network

# Humans Make Mistakes



Source: Fehr & Peers

# Humans Are Vulnerable



Source: FHWA

# Responsibly Is Shared



## System managers

Planners, designers, builders, operators, maintenance workers



## Vehicle manufacturers



## Law enforcement personnel



## Post-crash personnel



## System users

# Safety Is Proactive



**Identify risks**



**Mitigate risks**

# Redundancy Is Crucial



**Safe road users**



**Safe vehicles**



**Safe speeds**



**Safe roads**



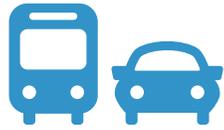
**Post-crash care**

# Safe Systems Elements

# The 5 Safe Systems Elements



Safe road users



Safe vehicles



Safe speeds



Safe roads



Post-crash care

# Safe Road Users



**Walk**



**Bike**



**Drive**



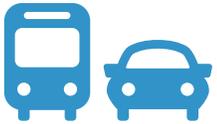
**Transit**



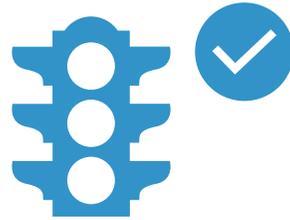
**Other**

Source for all images: Fehr & Peers

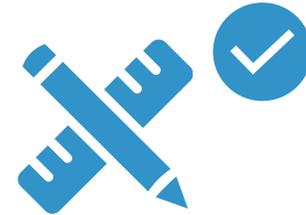
# Safe Road Users - Continued



**Not distracted  
or impaired**



**Follow rules**



**Act within the  
limits of the  
road design**

# Safe Vehicles



## Active safety

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Measures to reduce the chance of a crash occurring

- Lane departure warning
- Autonomous emergency braking

## Passive safety

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Protective systems for when crashes do occur

- Seatbelts and airbags
- Crash-absorbing vehicle crumple zones

# Safe Vehicles - Continued



## Other road user safety

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Measures that protect other road users

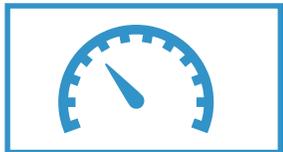
- Bicyclist and pedestrian detection
- Vehicle size and design

## New technology

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Leveraging connected and automated vehicle (CAV) technology to improve safety

# Safe Speeds



Speed is at the heart of a forgiving road transport system. It transcends all aspects of safety: without speed there can be no movement, but with speed comes kinetic energy and with kinetic energy and human error come crashes, injuries, and even deaths.”

Organization for Economic Co-operation and Development

# Safe Speeds: Reducing Pedestrian Fatalities

Hit by a vehicle  
traveling at

23 MPH

10% risk of death



Hit by a vehicle  
traveling at

42 MPH

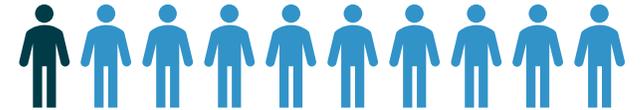
50% risk of death



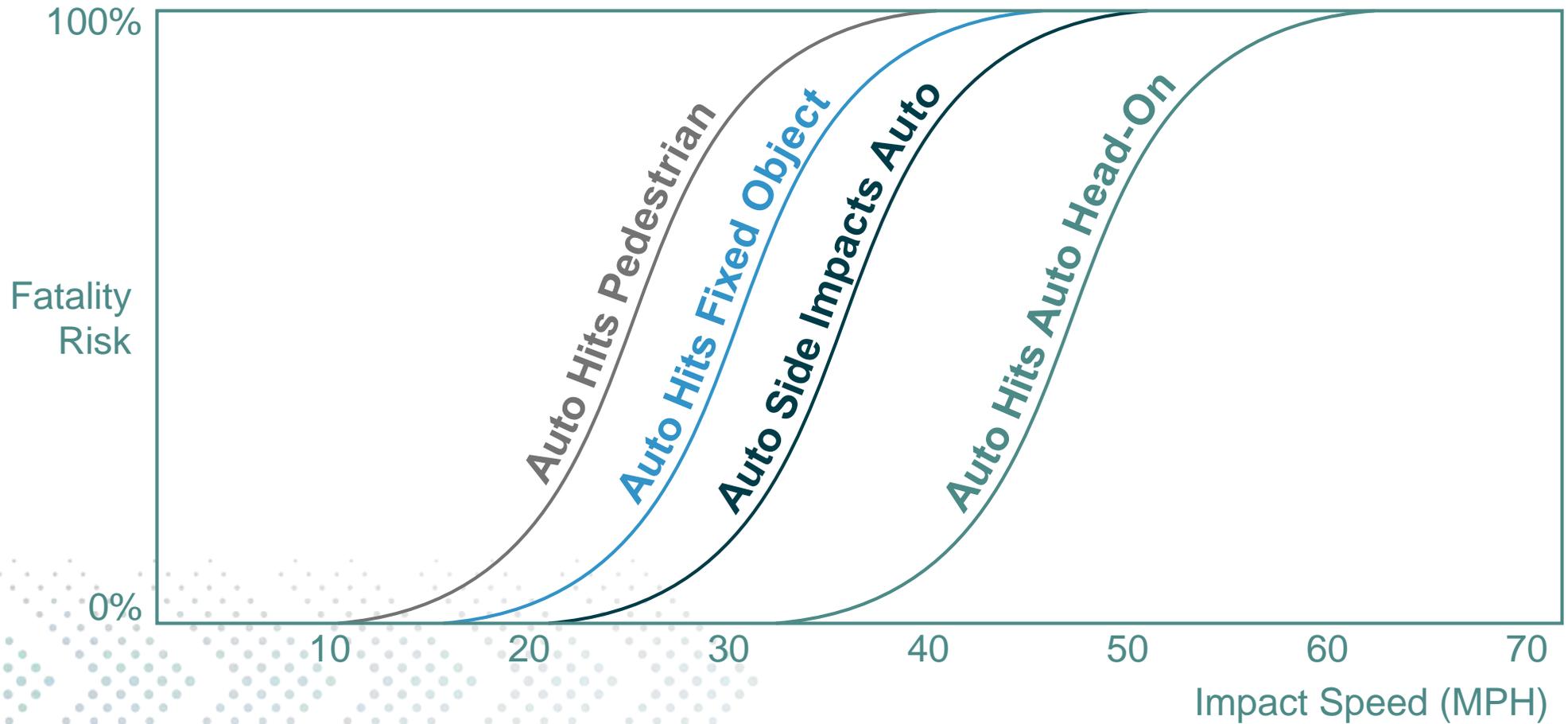
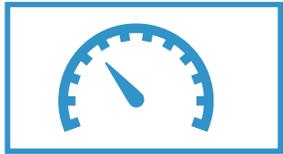
Hit by a vehicle  
traveling at

58 MPH

90% risk of death



# Safe Speeds: Fatality Risks



Source: FHWA

# Safe Roads



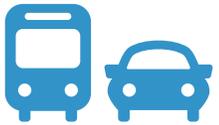
Safe roads are designed and operated to:

- 1. Prevent crashes**
- 2. Keep impacts on the human body at tolerable levels**

# Safe Roads: Avoiding Crashes



Avoiding crashes involves:



**Separating users  
in space**



**Separating  
users in time**



**Increasing  
attentiveness  
and awareness**

# Safe Roads: Crash Kinetic Energy



Managing crash kinetic energy involves:



**Managing speed**



**Manipulating mass**



**Manipulating crash angles**



# Safe Roads: All Aspects of the Roadway System



Safe roads include all aspects of the roadway system:



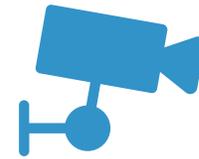
**Design**



**Construction**



**Maintenance**



**Operation**

# Post-Crash Care



Vital post-crash actions include:



First responders Medical care

Crash investigation

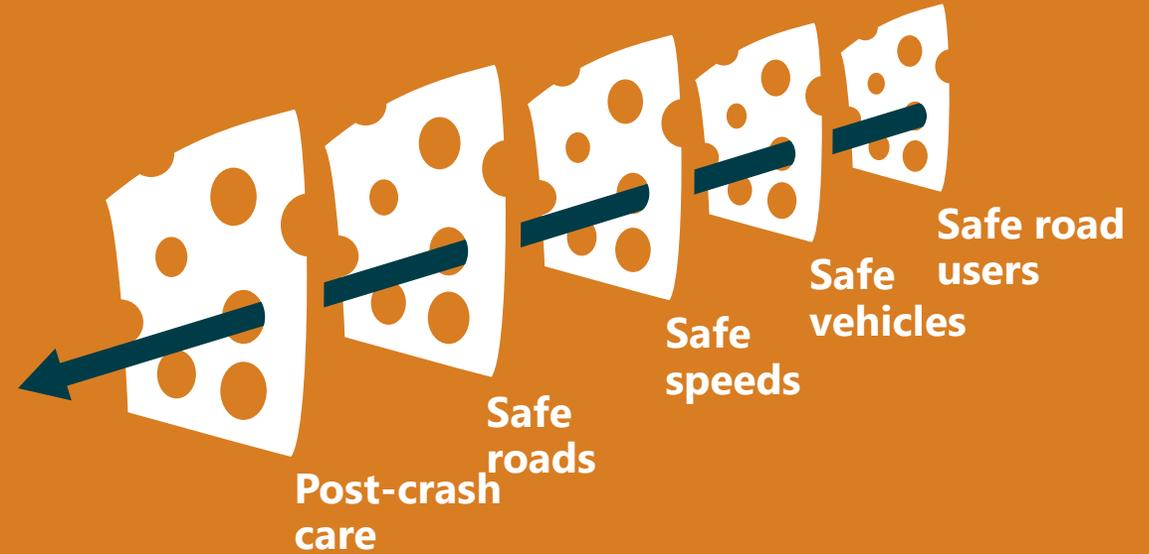
Traffic incident management

Justice

# The 5 Safe System Elements Create Redundancy

The "Swiss Cheese Model" of redundancy creates layers of protection

Death and serious injuries only happen when all layers fail



# Changes in Approach

## Traditional approach

Prevent crashes →

Improve human behavior →

Control speeding →

Individuals are responsible →

React based on crash history →

## Safe System approach

Prevent death and serious injuries

Design for human mistakes/limitations

Reduce system kinetic energy

Share responsibility

Proactively identify and address risks

# **Safe Systems Approach Implementation in Nevada**

# Preliminary Implementation

- Incorporate the Safe Systems approach into Nevada's Highway Safety Improvement Program (HSIP) and Strategic Highway Safety Plan (SHSP)
- Speed Management Action Plan
  - Target Speeds
  - Strategies to achieve Target Speeds
- Local Road Safety Plans
- Traffic Incident Management

**Incorporate Safe Systems  
into the HSIP and SHSP**

# HSIP and SHSP Overview

- FHWA Highway Safety Improvement Program (HSIP)

- Core Federal-aid program under 23 U.S.C. 148
- Goals to reduce fatal and serious injury crashes on ALL public roads
- Managed by NDOT Traffic Safety Engineering team
- Current HSIP guidance aligns with the Safe Systems Approach

- Nevada Strategic Highway Safety Plan (SHSP)

- Required under the FHWA HSIP program
- Plan and framework for reducing fatalities on Nevada's roadways
- Nevada's SHSP was last updated in 2021
- Updates include goals and strategies for the 6E's of traffic safety
- The 6E's are: Equity, Engineering, Enforcement, Education, EMS, and Everyone
- NDOT's plan and framework support Safe System Approach Goals

# **Speed Management Action Plan**

# What is a Speed Management Action Plan (SMAP)?

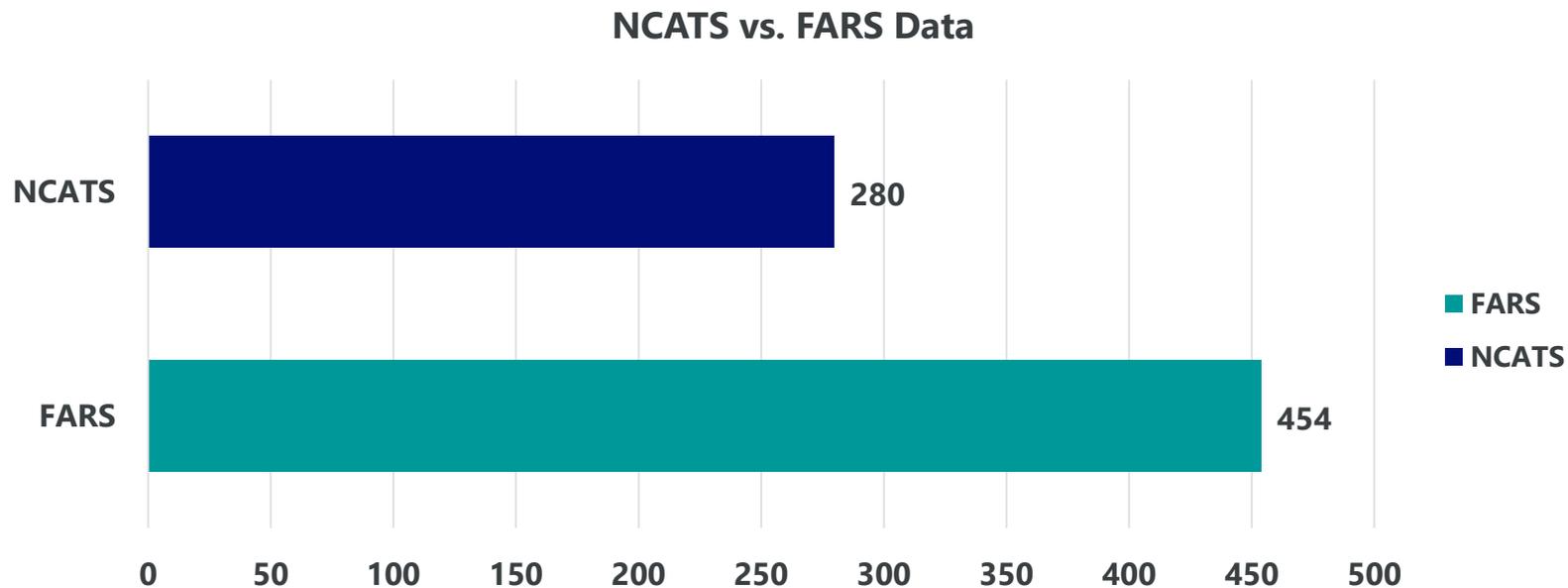
- Characterizes speeding-related safety problems
- Identifies countermeasures and strategies (including 6Es)
- Outlines strategies and actions to reduce speeding and speeding-related fatalities and serious injuries
- Facilitates coordination and cooperation among safety stakeholders
- FHWA has documented guidance for SMAPs
- “Mini SHSP” to address speeding

# Speed and Impact on Crashes

- Speed influences the risk of a crash
- Speed influences the severity of a crash
- Controlling speed can prevent crashes
- Controlling speed can lessen severity of crashes
- At 50 mph: death is 20 times more likely than at 20 mph (source: WHO)

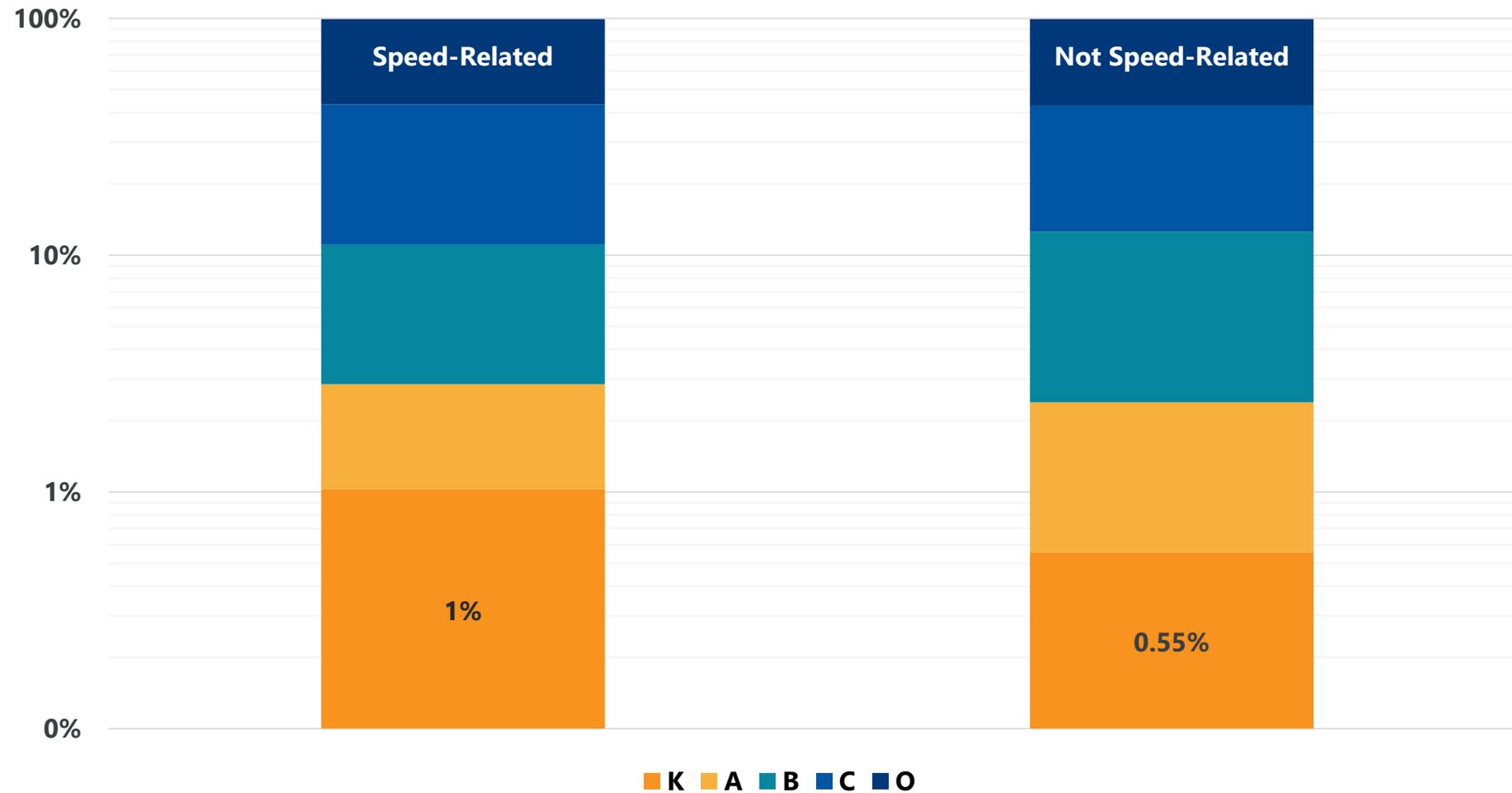
# Speeding-Related Data Sources

- Speeding-related fatal crash counts vary between data sources
  - Nevada Citation and Accident Tracking System (NCATS)
  - Fatality Analysis Reporting System (FARS)



Source: 2015-2019 Crash data obtained from NDOT, 2015-2019 FARS data

# NCATS – KABCO Breakdown



Source: 2015-2019 Crash data obtained from NDOT  
Note: The Y-Axis of this figure is on a logarithmic scale

# **SMAP Strategies and Actions**

# Summary of Strategies and Actions

- Communications and Educations
- Setting Speed Limits
- Plan/Design for Speed Management
- Systemic Actions and Strategies in High Crash Corridors
- Education and Publicity on High Crash Corridors
- Systemic Speed review within the Highway Safety Improvement Program (HSIP) and other Safety Programs
- Speed and Speeding-Related Data

# Countermeasures to Set Target Speeds

# Determine Roadway Environment

Roadway Environment		Description	Target Speed (mph)
RE1	Natural	Adjacent land is in a Bureau of Land Management (BLM), natural or wilderness condition, including lands unsuitable for settlement due to BLM or natural conditions.	60-70
			50-60
RE2	Rural	Sparsely settled lands; may include desert, agricultural land, grassland, woodland, and wetlands.	55-70
			50-60
RE2T	Rural Town	Small concentrations of developed areas immediately surrounded by rural and natural areas; includes rural and historic towns.	40-45
			30-35
			≤ 25
RE3R	Suburban Residential	Mostly residential uses within large blocks and a disconnected/sparse roadway network.	40-45
			30-35
			≤ 25
RE3C	Suburban Commercial/Industrial	Mostly non-residential uses with large building footprints and large parking lots. Buildings are within large blocks.	40-45
			35
			≤ 30
RE4	Urban General	Mix of uses set within small blocks with a well-connected roadway network. May extend long distances. The roadway network usually connects to residential neighborhoods immediately along the corridor or behind the uses fronting the roadway.	40-45
			35
			30
RE5	Urban/ Small Town Center	Mix of uses set within small blocks with a well-connected roadway network. Typically concentrated around a few blocks and identified as part of the community, town, or city of a civic or economic center.	35
			30
			25
RE6	Urban Core	Areas with the highest densities and with building heights typically greater than four floors within urbanized areas (population >250,000). Buildings have mixed uses, are built up to the roadway, and are within a well-connected roadway network.	30-35
			25
RE7	Entertainment District	Areas with casinos and other tourist-related land uses such as hotels, gaming establishments, and large crowd generators such as arenas, theatres, and other tourist-related attractions.	30-35
			25

# Speed Management Countermeasures Along Roadways

- Speed safety cameras (speed safety cameras are currently not legal in Nevada)
- Lane narrowing
- Technology-driven solutions – could include speed feedback signs, speed monitoring cameras, Strategic Traffic Monitoring Sites (STMS), etc.
- In-pavement speed limit markings
- Transverse lane markings
- Gateway treatment
- Addition of median or two-way left-turn lane (TWLTL)
- Horizontal deflection
- Medians and pedestrian refuge islands
- Roadway reconfiguration (four- to three-lane conversion)
- Landscaping
- Terminated vista
- On-street parking
- Vertical deflection

# Speed Management Countermeasures At Intersections

- Increase Visibility
- Roundabout
- Small modern roundabouts and mini roundabouts (not traffic circles)
- Bulb-outs/neck downs
- Textured surfaces
- Diagonal diverter
- Raised intersection/vertical deflection
- Neighborhood traffic circle (not roundabouts)
- Transverse rumble strips

# Selecting Countermeasures to Achieve Target Speed

- Practitioners should consider a variety of factors when selecting countermeasures including the following:
  - The roadway environment
  - Desired operating speed
  - Existing operating speed
  - Existing and future community needs
  - Existing and future multimodal needs
  - Safety of roadway users
  - Emergency response vehicles

# Countermeasures to Achieve Target Speed Along Roadways

Roadway Environment		Description	Target Speed (mph)	Speed Safety Cameras	Lane Narrowing	Technology-Driven Solutions	In-Pavement Speed Limit Markings	Transverse Lane Markings	Gateway Treatment	Addition of Median or TWLTL	Horizontal Deflection	Medians and Pedestrian Refuge Islands	Roadway Reconfiguration	Landscaping	Terminated Vista	On-street Parking	Vertical Deflection		
RE1	Natural	Adjacent land is in a BLM, natural or wilderness condition, including lands unsuitable for settlement due to BLM or natural conditions.	60-70	x		x													
			50-60	x	x	x													
RE2	Rural	Sparsely settled lands; may include desert, agricultural land, grassland, woodland, and wetlands.	60-70	x		x													
			50-60	x	x	x													
RE2T	Rural Town	Small concentrations of developed areas immediately surrounded by rural and natural areas; includes rural and historic towns.	40-45	x	x	x	x	x	x	x	x								
			30-35		x	x	x	x	x	x	x	x	x	x	x	x	x		
			≤ 25		x	x	x	x	x	x	x	x	x	x	x	x	x	x	x
RE3R	Suburban Residential	Mostly residential uses within large blocks and a disconnected/sparse roadway network.	40-45		x	x				x	x								
			30-35		x	x				x	x	x	x	x	x	x			
			≤ 25		x	x				x	x	x	x	x	x	x	x	x	x
RE3C	Suburban Commercial/Industrial	Mostly non-residential uses with large building footprints and large parking lots. Buildings are within large blocks.	40-45	x	x	x				x	x								
			35		x	x				x	x	x	x	x	x	x			
			≤ 30		x	x				x	x	x	x	x	x	x	x	x	x
RE4	Urban General	Mix of uses set within small blocks with a well-connected roadway network. May extend long distances. The roadway network usually connects to residential neighborhoods immediately along the corridor or behind the uses fronting the roadway.	40-45	x	x	x				x	x	x							
			35		x	x				x	x	x	x	x	x	x	x		
			30		x	x				x	x	x	x	x	x	x	x	x	x
RE5	Urban/Small Town Center	Mix of uses set within small blocks with a well-connected roadway network. Typically concentrated around a few blocks and identified as part of the community, town, or city of a civic or economic center.	35		x	x				x		x	x	x	x	x	x		
			30		x	x				x	x	x	x	x	x	x	x		
			25		x	x				x	x	x	x	x	x	x	x	x	x
RE6	Urban Core	Areas with the highest densities and with building heights typically greater than four floors within urbanized areas (population >250,000). Buildings have mixed uses, are built up to the roadway, and are within a well-connected roadway network.	30-35		x	x				x	x	x	x	x	x	x	x		
			25		x	x				x	x	x	x	x	x	x	x	x	x
RE7	Entertainment District	Areas with casinos and other tourist-related land uses such as hotels, gaming establishments, and large crowd generators such as arenas, theatres, and other tourist-related attractions.	30-35		x	x				x		x	x	x	x			x	
			25		x	x				x		x	x	x	x	x			x

# Countermeasures to Achieve Target Speed at Intersections

Roadway Environment		Description	Target Speed (mph)	Increase Visibility	Roundabout	Small Modern Roundabouts and Mini-Roundabouts	Bulb-Outs/ Neck Down	Textured Surfaces	Diagonal Diverter	Raised Intersection / Vertical Deflection	Neighborhood Traffic Circles	Transverse Rumble Strips	
RE1	Natural	Adjacent land is in a BLM, natural or wilderness condition, including lands unsuitable for settlement due to BLM or natural conditions.	60-70	x								x	
			50-60	x									x
RE2	Rural	Sparsely settled lands; may include desert, agricultural land, grassland, woodland, and wetlands.	60-70	x									x
			50-60	x									x
RE2T	Rural Town	Small concentrations of developed areas immediately surrounded by rural and natural areas; includes rural and historic towns.	40-45	x	x								x
			30-35	x	x	x	x	x					
			≤ 25	x	x	x	x	x	x	x	x		
RE3R	Suburban Residential	Mostly residential uses within large blocks and a disconnected/sparse roadway network.	40-45	x	x								
			30-35	x	x	x	x	x					
			≤ 25	x	x	x	x	x	x	x			
RE3C	Suburban Commercial/ Industrial	Mostly non-residential uses with large building footprints and large parking lots. Buildings are within large blocks.	40-45	x	x								
			35	x	x	x	x	x					
			≤ 30	x	x	x	x	x	x	x			
RE4	Urban General	Mix of uses set within small blocks with a well-connected roadway network. May extend long distances. The roadway network usually connects to residential neighborhoods immediately along the corridor or behind the uses fronting the roadway.	40-45	x	x								
			35	x	x	x	x	x					
			30	x	x	x	x	x	x	x	x		
RE5	Urban/Small Town Center	Mix of uses set within small blocks with a well-connected roadway network. Typically concentrated around a few blocks and identified as part of the community, town, or city of a civic or economic center.	35	x	x		x						
			30	x	x	x	x	x	x				
			25	x	x	x	x	x	x	x	x		
RE6	Urban Core	Areas with the highest densities and with building heights typically greater than four floors within urbanized areas (population >250,000). Buildings have mixed uses, are built up to the roadway, and are within a well-connected roadway network.	30-35	x	x	x	x	x	x				
			25	x	x	x	x	x	x	x			
RE7	Entertainment District	Areas with casinos and other tourist-related land uses such as hotels, gaming establishments, and large crowd generators such as arenas, theatres, and other tourist-related attractions.	30-35	x	x	x	x	x		x			
			25	x	x	x	x	x		x			

# **Multi-Year Implementation**

# Multi-year Implementation Plan

- Work with internal and external stakeholders to execute the Proposed Strategies and Actions outlined earlier
- Evaluate the Plan using safety measures
  - Reduction in the speeding-related fatalities to zero by 2050
  - Number of actions completed
  - Adoption of an NDOT policy to Strategies to Achieve Desired Operating Speeds
  - Number of locations where Strategies to Achieve Desired Operating Speeds are implemented
  - Reduction in 85<sup>th</sup> percentile speeds to target speeds at locations where Countermeasures to Achieve Target Speeds are implemented
- SMAP Updates pending evaluation and experience

# **Local Road Safety Plans**

# What is a LRSP?

- A Local Road Safety Plan (LRSP) is a FHWA Proven Safety Countermeasure to reduce fatal and serious crashes on local roads
- A LRSP uses a data-driven, risk-based process to identify, analyze, and prioritize safety issues, and targets countermeasures and strategies to address fatal and serious injury crashes on local roads
- LRSP's help local agencies:
  - Be proactive about safety
  - Develop partnerships with other local agencies, stakeholders, and the public
  - Fosters multi-disciplinary cooperation
  - Safer roads
  - Improve position to acquire safety funds

# How Is NDOT Supporting Local Road Safety?

- One element of the Safe Systems Approach is that safety is redundant
- HSIP funds are intended to improve safety on all state and local roads
- NDOT is launching a program to fund and support locals in the development of a LRSP
- NDOT is providing the best available crash data and consultant support
- NDOT will be funding data driven projects that reduce fatal and serious injury crashes for all locals
- Could be used to obtain safety funds eligible in Safe Streets and Roads for All (SS4A) as part of the Bipartisan Infrastructure Law (BIL)

# **Traffic Incident Management and Other Opportunities**

# Other Actions and Opportunities

- Traffic Incident Management
  - Coordinated process to detect, respond, and clear traffic incidents
  - Program started in 2008
- Safe Systems Pilot and Matrix
  - NDOT is working with the FHWA to apply the Safe Systems Approach in Nevada
  - Testing Safe Systems approach in an FHWA and Nevada Specific matrix
- Data improvement programs to improve Data Driven Safety Analysis

**Questions?**

